### FRANKLIN REGIONAL TRANSIT AUTHORITY

# (A Component Unit of the Massachusetts Department of Transportation)

# Financial Statements and Supplementary Information

### June 30, 2019 and 2018

### Table of Contents

	Page
Independent Auditors' Report	2 - 3
Management's Discussion and Analysis	4
Financial Statements	
Statements of Net Position	5
Statements of Revenues, Expenses and Changes in Fund Net Position	6 - 7
Statements of Cash Flows	8
Notes to Financial Statements	9 - 21
Required Supplementary Information	
Schedule of Authority's Proportionate Share of Net Pension Liability	22
Schedule of Authority Pension Contributions	22
Supplementary Information	
Computation of Operating Assistance From the Federal Transit Administration	23
Statements of Net Cost of Service	24
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance	
with Government Auditing Standards	25 - 26



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#### INDEPENDENT AUDITORS' REPORT

To the Advisory Board of the **FRANKLIN REGIONAL TRANSIT AUTHORITY** 12 Olive Street, Suite 1 Greenfield. MA 01301

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities of Franklin Regional Transit Authority, a component unit of the Massachusetts Department of Transportation, as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise Franklin Regional Transit Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of Franklin Regional Transit Authority as of June 30, 2019 and 2018, and the respective changes in financial position, cash flows thereof, and the respective budgetary comparison information for the enterprise fund, for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on page 4, and the Schedules of the Authority's Proportionate Share of Net Pension Liability and Pension Contributions on page 22, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Franklin Regional Transit Authority's basic financial statements. The supplementary information on pages 23 and 24 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 26, 2019, on our consideration of Franklin Regional Transit Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Franklin Regional Transit Authority's internal control over financial reporting and compliance.

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August 26, 2019



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Year Ended June 30, 2019

The Franklin Regional Transit Authority's (the Authority) discussion and analysis is designed to assist the reader in focusing on significant financial issues, provide an overview of the Authority's financial activity, identify changes in the Authority's financial position (its ability to address the next and subsequent year challenges) and identify any material deviations from the financial plan (the approved budget).

Management's Discussion and Analysis of the Authority's financial performance provides an overview of the financial activities for the fiscal year ended June 30, 2019. Management's Discussion and Analysis should be read in conjunction with the financial statements.

#### **Financial Highlights**

- The Authority's net position decreased \$394,256 from fiscal year 2018 primarily due to a net decrease in investment in capital assets of \$327,906 (depreciation of existing assets, additions of new assets, and disposals of old assets), and an increase in the net pension liability of \$63,312.
- Operating revenues increased \$458,214 or 10.6% from fiscal year 2018. The net increase is attributable to an increase fixed route fare income of \$23,942, a decrease in demand response income of \$(32,123), and an increase in fully funded (Medicaid brokerage) services of \$466,395.
- Operating expenses increased \$381,326 or 5.2% from fiscal year 2018. This was primarily due to an increase in Medicaid Brokerage expenses under Fully Funded (see operating revenues above).
- The Authority's operations are funded annually through a required computation of the net cost of service. Except for the establishment of a restricted reserve, the Authority's funding cannot exceed its net cost of service. However, a deficit can result if funding is not sufficient to cover expenses.

#### **Overview of the Financial Statements**

The Authority is a component unit of Massachusetts Department of Transportation formed for the purpose of carrying out business-type activities in western Massachusetts communities. The Authority's financial statements consist of three main statements: a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position, and a Statement of Cash Flows. Notes and supplementary information that disclose information about the nature of the Authority's business, accounting policies and additional information about specific statement amounts follow these statements.

The Authority's net position consists almost exclusively of its net investment in capital assets (e.g. land, intermodal transit center, revenue vehicles and equipment); less any related debt used to acquire those assets that are still outstanding. The Authority uses these capital assets to provide fixed route and demand response services to individuals within its service area; consequently, these assets are not available for future spending.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Year Ended June 30, 2019

Although the Authority's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt, if any, must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The Authority currently has no capital lease obligations or capital debt. Net position also consists of a reserve for extraordinary expenses as allowed by Massachusetts General Laws Chapter 161B Section 6(q). Unfunded deficits, if any, are reported as unrestricted net position.

The Statement of Revenues, Expenses, and Changes in Fund Net Position report the results of both operating and non-operating activities. The Statement of Cash Flows, which is presented using the direct method, accounts for the change in the cash and equivalents balance between July 1 and June 30. The cash flows statement provides the detail on the cash the Authority received from and paid for operating and non-operating activities, investing, and financing activities.

#### **Summary of Net Position**

	6/30/2019	6/30/2018	Change
Total current assets	\$ 3,589,916	\$ 3,082,499	\$ 507,417
Property and equipment, net	15,699,781	16,027,687	(327,906)
Deferred outflows of resources related to pensions	244,632	145,328	99,304
Total assets and deferred outflows of resources	19,534,329	19,255,514	278,815
Accounts payable and accrued expenses	605,420	444,965	160,455
Note payable	1,100,000	750,000	350,000
Net pension liability	696,756	482,533	214,223
Deferred inflows of resources related to pensions	4,627	56,234	(51,607)
Total liabilities and deferred inflows of resources	2,406,803	1,733,732	673,071
Investment in capital assets, net of related debt	15,699,781	16,013,742	(313,961)
Invested in capital funded inventory	49,066	53,829	(4,763)
Restricted reserve	89,040	89,040	
Unrestricted	1,289,639	1,365,171	(75,532)
Total net position	\$ 17,127,526	\$ 17,521,782	\$ (394,256)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Year Ended June 30, 2019

# Summary of Statement of Revenues, Expenses, and Changes in Fund Net Position

	 6/30/2019	 6/30/2018		Change
Total operating revenues	\$ 4,799,102	\$ 4,340,888	\$	458,214
Total operating expenses	 7,647,436	 7,266,110		381,326
Operating income (loss)	(2,848,334)	(2,925,222)		76,888
Total non-operating revenues (expenses)	 2,785,022	 2,900,624	_	(115,602)
Income (loss) before capital contributions and other items	(63,312)	(24,598)		(38,714)
Capital contributions	757,321	1,228,948		(471,627)
Nonreimbursable depreciation	(1,074,846)	(1,094,429)		19,583
Other nonreimbursable expenses	 (13,419)	 (9,369)	_	(4,050)
Change in net position	(394,256)	100,552		(494,808)
Net position, beginning	 17,521,782	 17,421,230		100,552
Net position, ending	\$ 17,127,526	\$ 17,521,782	\$	(394,256)

Operating revenues increased \$458,214 or 10.6% from fiscal year 2018. The details are as follows:

- <u>Fixed route income</u> increased by \$23,942 or 22.1% from fiscal year 2018 with an increase in farebox collections due to fare rate changes and an increase in ridership.
- <u>Demand response income</u> decreased by \$32,123 or 21.1% from fiscal year 2018 due to a contract rate reduction for services provided to LifePath. Other demand response collections were consistent with the previous year.
- <u>Brokerage service income</u> increased by \$466,395 or 11.4% from fiscal year 2018 to the above cited increase in Fully Funded services provided, especially the Medicaid Brokerage.

Operating expenses increased \$381,326 or 5.2% from fiscal year 2018. The details are as follows:

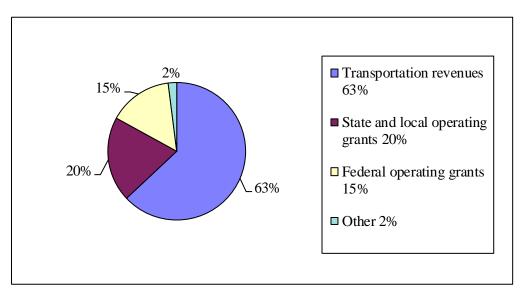
- <u>Fixed Route service expense</u> decreased by \$47,944 or 2.8% from fiscal year 2018 due to reductions in operator hours and maintenance positions.
- <u>Demand response service expense</u> decreased by \$85,377 or 9.8% from fiscal year 2018 due to a reduction in costs for demand response transportation provided by the Operating Company which is a function of driver bids.
- <u>Brokerage service expense</u> increased by \$439,610 or 11.6% from fiscal year 2018 due to the above referenced expansion in this category, particularly the Medicaid portion.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Year Ended June 30, 2019

- Administrative salaries, taxes and fringe benefits expense increased by \$53,302 or 9.0% from fiscal year 2018 primarily due to an increase in pension expense of \$63,312 related to the GASB adjustment for the net pension liability. Health insurance premiums increased relative to fiscal year 2018 but other components remained fairly comparable to the previous fiscal year.
- Other administrative expenses increased by \$21,735 or 7.9% from fiscal year 2018 due to the increase in expensing of small equipment purchases (covered by capital funds) under equipment expense.

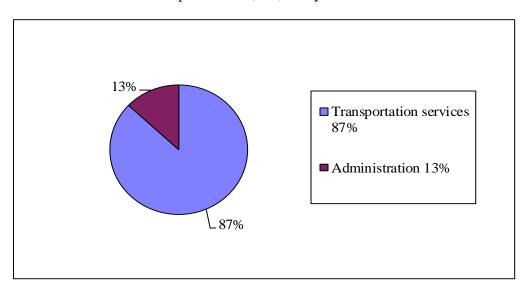
Total Operating and Non-operating Revenues of \$7,605,418 by Source



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Year Ended June 30, 2019

Total Operating and Non-operating Expenses of \$7,668,730 by Source



**Budget vs. Actual** – an analysis of significant 2019 budget variances, including reasons for the variances that may affect future services or liquidity is as follows:

- Fixed route income was \$21,870 more than budget due to increases in fare rates and ridership as well as the continued popularity of the Smart Card (reloadable and unlimited monthly).
- Brokerage services income was \$431,557 more than budget due to an increase in Medicaid services provided.
- Fixed route expenses were \$44,058 more than budget due to the allocation of demand response services provided by the operating company (a function of driver bids) and an increase in the price of fuel.
- Demand response expenses were \$26,607 less than budget due to reduction in demand response transportation being provided by the operating company (Franklin Transit Management) which is determined by driver bids (see fixed route above).
- Brokerage services expenses were \$414,306 more than budget due to the increase in Medicaid services provided.
- Administrative salaries, taxes, and fringe benefits were \$62,051 more than budget due to an increase in the net pension liability of \$63,312, which is a non-reimbursable cost at this time.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Year Ended June 30, 2019

#### **Capital Asset and Debt Administration**

#### Capital assets

The Authority's purchase of capital assets during the year ended June 30, 2019 was \$748,665. The Authority primarily acquires its capital assets under federal capital grants with state matching funds. The details on capital assets totaling \$15,699,781, net of accumulated depreciation, are disclosed in Note 5 of the financial statements. The purchase of capital assets includes:

		Amount
Revenue vehicles	\$	237,019
Equipment	·	47,967
Computer Software		86,975
ITC Center improvements		14,880
Construction of maintenance facility	<u> </u>	361,824
Total	\$	748,665

#### Revenue Anticipation Notes

At the end of fiscal year 2019, the Authority had a revenue anticipation note payable of \$1,100,000 as compared to a note payable of \$750,000 in fiscal year 2018. This note provides cash flow until federal, state and local appropriations are received.

Subsequent to fiscal year end June 30, 2019, the Authority issued a new \$1,100,000 revenue anticipation note on August 9, 2019 maturing on August 7, 2020 at a rate of 2.00%. The Authority repaid the \$1,100,000 note due August 9, 2019.

#### **Economic Factors and Next Year's Budget**

Funding for the Authority's net cost of service (non-capital expenses less all non-capital revenues except state contract assistance and member municipality assessments) is dependent primarily (up to 75%) on operating assistance from the Commonwealth of Massachusetts. The balance (at least 25% but no more than 50%) of the Authority's net cost of service is funded also in arrears (currently 2 years back) through assessments to member municipalities. These assessments may increase annually in the aggregate by no more than 2.5%, plus the members' share of any new services.

Local assessments continue to be funded in arrears (2 years behind). This contributes in large part to the Authority's borrowing needs.

#### **Future service / funding needs**

The Authority is entering fiscal year 2020 with persistent concerns regarding funding for State Contract Assistance with this being determined by the annual state budget process. Federal 5311 funds are allocated among the rural RTAs by the Department of Transportation and, although projections are provided, the actual share for the individual "rural" is typically not announced until the fourth quarter of the fiscal year. The Authority will need increases in funding sources for future years, given annual cost increases, if the current level of service is to be maintained.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Year Ended June 30, 2019

Fare increases were put in place for the start of fiscal year 2019 as a means of providing a contribution to offset ever increasing operating costs and this has had very positive results. An additional route run was added in fiscal year 2019 and routes are regularly evaluated to identify underutilized routes/times of service and other modifications in routes and times in an effort to offer more attractive scheduling and therefore enhance ridership while keeping expenses in check.

The Authority is negotiating to extend its maintenance facility lease but continues the process of acquiring property as a site for the construction of a maintenance facility of its own. The Authority has been awarded a Federal grant of \$6,000,000 for the project with the State having already provided some funding. The Federal grant is considerably less than had been applied for but engineering and design work is underway to produce an adequate maintenance facility with this funding and an additional \$2,000,000 contribution committed to by the State Department of Transportation.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the Authority's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Franklin Regional Transit Authority, 12 Olive Street, Suite 1, Greenfield, MA 01301.

### STATEMENTS OF NET POSITION

### June 30,

		2019	2018
ASSETS AND DEFERRED OUTFLOWS (	F RES	OURCES	
Current assets Cash and equivalents Receivables Inventory	\$	713,869 2,645,166 133,982	\$ 370,126 2,479,324 137,160
Prepaid expenses Working capital held by fixed route operator		31,899 65,000	30,889 65,000
Total current assets		3,589,916	3,082,499
Property and equipment, net		15,699,781	16,027,687
Total assets		19,289,697	19,110,186
Deferred outflows of resources Deferred outflows related to pensions		244,632	 145,328
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES		19,534,329	 19,255,514
LIABILITIES AND DEFERRED INFLOWS	OF RES	SOURCES	
Accounts payable Accrued vacation Accrued interest Note payable Net pension liability		572,738 7,751 24,931 1,100,000 696,756	 427,114 7,672 10,179 750,000 482,533
Total liabilities		2,402,176	1,677,498
Deferred inflows of resources  Deferred inflows related to pensions		4,627	56,234
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES		2,406,803	 1,733,732
NET POSITION			
Invested in capital assets, net of related debt Invested in capital funded inventory Restricted Unrestricted		15,699,781 49,066 89,040 1,289,639	 16,013,742 53,829 89,040 1,365,171
TOTAL NET POSITION	\$	17,127,526	\$ 17,521,782

See notes to financial statements.

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

### For the Year Ended June 30, 2019

	 Budget		Actual	F	Variance Pavorable Pavorable)
Operating revenues	440.580	Φ.	100 700	Φ.	24.050
Fixed route income	\$ 110,650	\$	132,520	\$	21,870
Demand response income	118,935		120,445		1,510
Brokerage service income	 4,114,580		4,546,137	-	431,557
Total operating revenues	 4,344,165		4,799,102		454,937
Operating expenses					
Fixed route service	1,644,185		1,688,243		(44,058)
Demand response service	816,150		789,543		26,607
Brokerage service	3,809,500		4,223,806		(414,306)
Salaries, taxes and fringe benefits	585,475		647,526		(62,051)
Other administrative expenses	 235,450		298,318		(62,868)
Total operating expenses	 7,090,760		7,647,436		(556,676)
Operating income (loss)	 (2,746,595)		(2,848,334)		(101,739)
Non-operating revenues (expenses) Government operating assistance	1 212 007		1 100 505		(22.502)
Federal	1,213,087		1,180,585		(32,502)
Massachusetts	951,976		1,013,473		61,497
Member communities	467,632		474,207		6,575
Interest income	4,100		5,627		1,527
Advertising income	5,000		19,556		14,556
Rental income	99,800		101,399		1,599
Other income	15,000		11,469		(3,531)
Interest expense	 (10,000)		(21,294)		(11,294)
Total non-operating revenues (expenses)	 2,746,595		2,785,022		38,427
Income (loss) before capital contributions					
and other items	\$ 		(63,312)	<u>\$</u>	(63,312)
Capital contributions			757,321		
Nonreimbursable depreciation			(1,074,846)		
Other nonreimbursable expenses			(13,419)		
CHANGE IN NET POSITION			(394,256)		
Net position, beginning			17,521,782		
NET POSITION, ENDING		\$	17,127,526		

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

### For the Year Ended June 30, 2018

		Budget	Actual	I	Variance Favorable nfavorable)
Operating revenues	<u></u>				
Fixed route income	\$	104,560	\$ 108,578	\$	4,018
Demand response income		162,443	152,568		(9,875)
Brokerage service income		3,713,979	 4,079,742		365,763
Total operating revenues		3,980,982	 4,340,888		359,906
Operating expenses					
Fixed route service		1,637,162	1,736,187		(99,025)
Demand response service		916,750	874,920		41,830
Brokerage service		3,439,205	3,784,196		(344,991)
Salaries, taxes and fringe benefits		581,100	594,224		(13,124)
Other administrative expenses		253,200	276,583		(23,383)
Total operating expenses		6,827,417	 7,266,110		(438,693)
Operating income (loss)		(2,846,435)	(2,925,222)		(78,787)
Non-operating revenues (expenses)					
Government operating assistance					
Federal		1,290,233	1,323,859		33,626
Massachusetts		975,775	997,649		21,874
Member communities		456,227	456,227		
Interest income		4,700	4,216		(484)
Advertising income		3,500	7,721		4,221
Rental income		104,800	97,093		(7,707)
Other income		18,700	22,799		4,099
Interest expense		(7,500)	(8,940)		(1,440)
Total non-operating revenues (expenses)		2,846,435	2,900,624		54,189
Income (loss) before capital contributions					
and other items	\$		(24,598)	\$	(24,598)
Capital contributions			1,228,948		
Nonreimbursable depreciation			(1,094,429)		
Other nonreimbursable expenses			(9,369)		
CHANGE IN NET POSITION			100,552		
Net position, beginning			 17,421,230		
NET POSITION, ENDING			\$ 17,521,782		

### STATEMENTS OF CASH FLOWS

### For the Years Ended June 30,

		2019	 2018
CASH FLOWS FROM OPERATING ACTIVITIES:			
Receipts from customers	\$	4,847,980	\$ 4,292,512
Payments for goods and services		(6,873,982)	(6,734,822)
Payments to employees		(647,605)	 (597,075)
NET CASH (USED) BY OPERATING ACTIVITIES		(2,673,607)	 (3,039,385)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Receipts of operating grants		2,668,265	2,777,735
Proceeds from issuing revenue anticipation note		1,100,000	750,000
Repayment of revenue anticipation note		(750,000)	(750,000)
Interest paid		(6,542)	(4,255)
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES		3,011,723	2,773,480
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Receipts of capital grants		757,321	1,228,948
Payments for capital acquisitions		(757,321)	(1,228,948)
NET CASH PROVIDED BY CAPITAL AND RELATED	-	(1-17-7	 ( ) - ) /
FINANCING ACTIVITIES			
CASH FLOWS FROM INVESTING ACTIVITIES:		_	 _
Interest income		5,627	4,216
NET CASH PROVIDED BY INVESTING ACTIVITIES		5,627	4,216
INCREASE (DECREASE) IN CASH AND EQUIVALENTS		343,743	(261,689)
Cash and equivalents, beginning		370,126	 631,815
CASH AND EQUIVALENTS, ENDING	\$	713,869	\$ 370,126
Reconciliation of operating loss to net cash used by			
operating activities:			
OPERATING LOSS	\$	(2,848,334)	\$ (2,925,222)
Adjustments to reconcile operating loss to net cash			
provided by operating activities:		1 725	1 725
Reimbursable depreciation Advertising income		1,725 19,556	1,725 7,721
Rental income		101,399	97,093
Other income		11,469	22,799
Other nonreimbursable expenses		(13,419)	(9,369)
Change in assets and liabilities:		(13,117)	(5,505)
(Increase) decrease in receivables		(165,842)	(265,172)
(Increase) decrease in inventory		11,834	11,999
(Increase) decrease in prepaids		(1,010)	153
Increase (decrease) in accounts payable		145,624	(8,561)
Increase (decrease) in accrued vacation		79	2,851
Increase (decrease) in net pension liability		63,312	 24,598
NET CASH USED BY OPERATING ACTIVITIES	\$	(2,673,607)	\$ (3,039,385)

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2019 and 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Franklin Regional Transit Authority (the Authority) operates under Massachusetts General Laws (MGL) Chapter 161B as a body politic and a corporate and political subdivision of the Commonwealth of Massachusetts. The Authority is a component unit of the Massachusetts Department of Transportation. Massachusetts provides funding to the Authority. Its members consist of forty towns in Franklin, Hampshire, Hampden and Worcester counties. It has a general responsibility to develop, finance and contract for the operation of mass transportation facilities within its territory. It is authorized to improve, modify, or extend existing facilities and enter into agreements with other parties, including government agencies, municipalities, authorities, private transportation companies, railroads, corporations, and other concerns, providing for construction, operation and use by such other party of any mass transportation facility or equipment of the Authority.

The Authority's activities are managed by an administrator who is appointed by an Advisory Board which is made up of the chief elected officials or their appointees from the member communities. The Authority's operations are primarily funded through passenger fares, contractual reimbursements and operating subsidies from the federal and state government and member municipalities. In addition, the Authority receives capital grants from the federal and state government to finance acquisitions and improvements of facilities and equipment.

#### **Basis of Accounting**

An enterprise fund is used to account for the Authority, which is maintained on the accrual basis of accounting.

The Authority uses proprietary fund accounting which follows all Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing transit services to the general public. The principal operating revenues consist of passenger fares and contract reimbursements for demand response transit services provided to agencies of the Commonwealth of Massachusetts. Operating expenses include the cost of transit services provided by third party vendors, administrative expenses and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **Fund Net Position**

Fund net positions are classified as follows in the Authority's financial statements:

Invested in capital assets, net of related debt

The portion of net position represented by capital assets less accumulated depreciation, less outstanding debt incurred by the Authority to buy or construct them. The Authority uses these capital assets to provide transportation services; consequently, these assets are not available for future spending. Although the Authority's investment in its capital assets is reported net of related debt, the resources needed to repay this debt, if any, must be provided from other sources, since these capital assets themselves cannot be used to liquidate these liabilities.

### **NOTE 1 - (Continued)**

#### Restricted

Amounts that can be spent only for specific purposes because of state laws, or externally imposed conditions by grantors or creditors. The Authority has a Restricted Reserve established for the purpose of meeting the cost of extraordinary expenses in accordance with Massachusetts General Laws, Chapter 161b, Section 6(q). At June 30, 2019 and 2018, the Authority's reserve balance was \$89,040.

#### Unrestricted

All amounts not included in other spendable classifications.

#### **Funding and Revenue Recognition**

The Authority realizes revenue from a variety of different sources including but not limited to local assessment revenue, federal and state operating and capital assistance, fare revenue, and non-fare revenue such as advertising and rental income. Revenue is recognized on the accrual basis of accounting.

Federal and state operating and capital assistance grants are recorded at the time eligible expenditures under the terms of the grants are incurred. Reimbursement under these grants is based on expenses incurred during the fiscal year and is subject to certain compliance regulations.

#### **Budgetary Basis of Accounting**

The Authority follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The Administrator presents to the Advisory Board a proposed budget by May 1, each year, for the fiscal year commencing the following July. The budget includes proposed expenditures and the means of financing them.
- 2. By June 1, each year, the budget is legally enacted by a vote of the Advisory Board.

#### **Capital Grants**

The Authority's capital assets are generally acquired with federal, state and local capital grants. These assets are owned by the Authority and included in property and equipment. Proceeds received from dispositions of these assets must be either refunded to the grantor agency or used to acquire new capital items. Capital grant revenues are reflected in the Statement of Revenues, Expenses and Changes in Fund Net Position as capital contributions.

#### **Cash and Equivalents**

For purposes of the statements of cash flows, the Authority considers all highly liquid investments purchased with a maturity of three months or less to be cash equivalents.

#### **Accounts Receivable**

Accounts receivable are stated at the amount management expects to collect from outstanding balances. Management provides for probable uncollectible amounts through a charge to bad debt expense and an adjustment to a valuation allowance based on its assessment of the current status of individual accounts. Balances that are still outstanding after management has used reasonable collection efforts are written off through a charge to the valuation allowance and a credit to accounts receivable. Changes in the valuation allowance have not been material to the financial statements.

#### **Inventory**

Inventory is stated at the lower of acquisition cost or net realizable value. Cost is determined by the first-in, first-out method.

#### **NOTE 1 - (Continued)**

#### **Property and Equipment**

Property and equipment are recorded at acquisition cost and depreciation is calculated using the straight-line method over three to forty year lives.

#### **Use of Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that effect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **Subsequent Events**

Management has evaluated subsequent events through August 26, 2019, the date which the financial statements were available to be issued.

#### **Concentration of Source of Supply of Labor**

The Authority signed a contract effective July 1, 2018 for its fixed route and some of its paratransit and demand response transportation services with Franklin Transit Management, Inc. (FTM), a division of First Transit, Inc. The contract expires on June 30, 2028.

Approximately ninety percent (90%) of FTM's employees are members of the Local 274 United Electrical, Radio and Machine Workers of America Union. FTM's labor agreement with the Union is effective through March 31, 2021.

#### **Comparative Data**

Certain prior year amounts may have been reclassified to conform to the current year presentation.

#### **NOTE 2 - DEPOSITS AND INVESTMENTS**

State and local statutes place certain limitations on the nature of deposits and investments available to the Authority. Deposits, including demand deposits, money markets and certificates of deposit in any one financial institution, may not exceed certain levels unless collateralized by the financial institution involved. Investments may be made in unconditionally guaranteed U.S. Government obligations having maturities of a year or less from the date of purchase, or through repurchase agreements with maturities of no greater than 90 days in which the underlying securities consist of such obligations. Other allowable investments include authorized bonds of all states, banker's acceptances, commercial paper rated within the three highest classifications established by rating agencies, and units in the Massachusetts Municipal Depository Trust.

#### **Custodial Credit Risk Related To Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Authority's deposits may not be returned. The Authority carries deposits that are insured by FDIC or State depository insurance or collateralized. Insured bank deposits as of June 30, 2019, were \$1,089,797. Uninsured bank deposits as of June 30, 2019 were \$-0-

#### NOTE 3 - RECEIVABLES CONSISTED OF THE FOLLOWING AT JUNE 30:

		2019		2018
Federal				
Operating assistance	\$	1,017,624	\$	1,034,689
Massachusetts				
Capital assistance		276,569		92,910
Brokerage services		692,320		674,219
Total Massachusetts		968,889		767,129
Member communities				
Operating assistance for current year expenditures		474,207		456,227
Operating assistance for prior year expenditures		157,953		145,908
Total member communities	-	632,160		602,135
Other receivables		26,493		75,371
Total receivables	\$	2,645,166	\$	2,479,324

The federal government under 49 USC Section 5311, provides for assistance of up to 50% of the Authority's operating deficit. In addition, under 49 USC Sections 5309, 5310 and 5311, the federal government may provide 80% to 100% of the cost of capital equipment.

Massachusetts general laws require the operating assistance assessed upon member communities be at least 25% of net cost of service including new services. The local assessment can be increased by a maximum of 2.5% over the previous year's local assessment plus 25% of the cost of new service.

The Authority has a contract with the Commonwealth of Massachusetts under which the Commonwealth agrees to provide operating assistance for a portion of the operating deficit remaining after any federal grants and the local assistance have been applied.

#### NOTE 4 - WORKING CAPITAL HELD BY FIXED ROUTE OPERATOR

Franklin Transit Management, Inc. (FTM) is the fixed route operator for the Authority. They also operate a portion of the demand response service for the Authority. The assets and liabilities held by FTM are owned by the Authority and consist mainly of cash, inventory, prepaid expenses, and accounts payable and accrued wages. The value of these assets less liabilities held by FTM as of June 30, 2019 and 2018 was \$65,000 and are reported as working capital in the Authority's financial statements.

### NOTE 5 - PROPERTY AND EQUIPMENT CONSISTED OF THE FOLLOWING AT JUNE 30:

	2019					
	Beginning				Ending	
	Balance	Increases	Decreases	Reclassification	Balance	
Capital assets, not being depreciated	¢ 402.170	¢.	\$	\$	\$ 402,170	
Land Construction in process	\$ 402,170 297,135	\$ 361,824	φ	φ	658,959	
Total capital assets, not being depreciated	699,305	361,824			1,061,129	
Total capital assets, not being depreciated	099,303	301,624			1,001,129	
Capital assets, being depreciated						
Revenue vehicles	4,628,784	237,019	(52,505)		4,813,298	
Support vehicles	259,932				259,932	
Equipment	1,454,640	47,967	(65,654)		1,436,953	
Computer software ITC Center	503,465	86,975 14,880	(36,872)		553,568 15,235,360	
Leasehold improvements	15,220,480 11,651	14,000			11,651	
•		386,841	(155,031)			
Total capital assets, being depreciated	22,078,952	380,841	(155,051)		22,310,762	
Less accumulated depreciation						
Revenue vehicles	2,517,473	442,557	(52,505)		2,907,525	
Support vehicles	209,521	19,776			229,297	
Equipment	1,186,719	122,020	(65,654)		1,243,085	
Computer software	394,807	31,697	(36,872)		389,632	
ITC Center	2,431,601	460,185			2,891,786	
Leasehold improvements	10,449	336	(155,021)		10,785	
Total accumulated depreciation	6,750,570	1,076,571	(155,031)		7,672,110	
Total capital assets, being depreciated, net	15,328,382	(689,730)			14,638,652	
Capital assets, net	\$ 16,027,687	\$ (327,906)	\$	\$	\$ 15,699,781	
			2018			
	Beginning Balance	Increases	2018 Decreases	Reclassification	Ending Balance	
Capital assets, not being depreciated		Increases	2018  Decreases	Reclassification	Ending Balance	
Capital assets, not being depreciated Land		Increases \$		Reclassification \$	_	
	Balance		Decreases		Balance	
Land	Balance \$ 402,170	\$	Decreases	\$	Balance \$ 402,170	
Land Construction in process Total capital assets, not being depreciated	\$ 402,170 110,238	\$ 193,693	Decreases \$	\$ (6,796)	Balance \$ 402,170 297,135	
Land Construction in process	\$ 402,170 110,238	\$ 193,693	Decreases \$	\$ (6,796)	Balance  \$ 402,170	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles	\$ 402,170 110,238 512,408 4,536,016 259,932	\$ 193,693 193,693 855,826	Decreases  \$ (763,058)	\$ (6,796)	\$ 402,170 297,135 699,305 4,628,784 259,932	
Land Construction in process Total capital assets, not being depreciated  Capital assets, being depreciated Revenue vehicles Support vehicles Equipment	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151	\$ 193,693 193,693	Decreases  \$ (763,058) (4,102)	\$ (6,796) (6,796)	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884	\$ 193,693 193,693 855,826  34,591 	Decreases  \$ (763,058) (4,102) (3,419)	\$ (6,796) (6,796)	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174	\$ 193,693 193,693 855,826	Decreases  \$ (763,058) (4,102)	\$ (6,796) (6,796)   6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480	
Land Construction in process Total capital assets, not being depreciated  Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651	\$ 193,693 193,693 855,826  34,591  138,510	Decreases  \$ (763,058) (4,102) (3,419)	\$ (6,796) (6,796)  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174	\$ 193,693 193,693 855,826  34,591 	Decreases  \$ (763,058) (4,102) (3,419)	\$ (6,796) (6,796)   6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480	
Land Construction in process Total capital assets, not being depreciated  Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808	\$ 193,693 193,693 855,826  34,591  138,510  1,028,927	Decreases  \$ (763,058) (4,102) (3,419) (770,579)	\$ (6,796) (6,796)  6,796	Balance \$ 402,170	
Land Construction in process Total capital assets, not being depreciated  Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated  Less accumulated depreciation Revenue vehicles	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808	\$ 193,693 193,693 855,826  34,591  138,510  1,028,927	Decreases  \$ (763,058) (4,102) (3,419)	\$ (6,796) (6,796)  6,796	Balance \$ 402,170	
Land Construction in process Total capital assets, not being depreciated  Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated  Less accumulated depreciation Revenue vehicles Support vehicles	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808 2,806,783 189,744	\$ 193,693 193,693 855,826  34,591  138,510  1,028,927 473,748 19,777	Decreases  \$ (763,058) (4,102) (3,419) (770,579) (763,058)	\$ (6,796) (6,796)  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651 22,078,952 2,517,473 209,521	
Land Construction in process Total capital assets, not being depreciated  Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated  Less accumulated depreciation Revenue vehicles Support vehicles Equipment	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808 2,806,783 189,744 1,066,880	\$ 193,693 193,693 855,826  34,591  138,510  1,028,927 473,748 19,777 123,941	Decreases  \$ (763,058) (4,102) (3,419) (770,579)  (763,058) (4,102)	\$ (6,796) (6,796)  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651 22,078,952 2,517,473 209,521 1,186,719	
Land Construction in process Total capital assets, not being depreciated  Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated  Less accumulated depreciation Revenue vehicles Support vehicles Equipment Computer software	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808 2,806,783 189,744 1,066,880 363,856	\$ 193,693 193,693 855,826  34,591  138,510  1,028,927 473,748 19,777 123,941 34,370	Decreases  \$ (763,058) (4,102) (3,419) (770,579) (763,058)	\$ (6,796) (6,796)  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651 22,078,952 2,517,473 209,521 1,186,719 394,807	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated Less accumulated depreciation Revenue vehicles Support vehicles Equipment Computer software ITC Center	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808 2,806,783 189,744 1,066,880 363,856 1,987,618	\$ 193,693 193,693  855,826 34,591 138,510 1,028,927  473,748 19,777 123,941 34,370 443,983	Decreases  \$ (763,058) (4,102) (3,419) (770,579)  (763,058) (4,102) (3,419)	\$ (6,796) (6,796)  6,796  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651 22,078,952 2,517,473 209,521 1,186,719 394,807 2,431,601	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated Less accumulated depreciation Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808 2,806,783 189,744 1,066,880 363,856 1,987,618 10,114	\$ 193,693  193,693  855,826 34,591 138,510 1,028,927  473,748 19,777 123,941 34,370 443,983 335	Decreases  \$ (763,058) (4,102) (3,419) (770,579)  (763,058) (4,102) (3,419) (3,419)	\$ (6,796) (6,796)  6,796  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651 22,078,952 2,517,473 209,521 1,186,719 394,807 2,431,601 10,449	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated Less accumulated depreciation Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total accumulated depreciation	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808 2,806,783 189,744 1,066,880 363,856 1,987,618 10,114 6,424,995	\$ 193,693 193,693  855,826 34,591 138,510 1,028,927  473,748 19,777 123,941 34,370 443,983 335 1,096,154	Decreases  \$ (763,058) (4,102) (3,419) (770,579)  (763,058) (4,102) (3,419)	\$ (6,796) (6,796)  6,796  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651 22,078,952 2,517,473 209,521 1,186,719 394,807 2,431,601 10,449 6,750,570	
Land Construction in process Total capital assets, not being depreciated Capital assets, being depreciated Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements Total capital assets, being depreciated Less accumulated depreciation Revenue vehicles Support vehicles Equipment Computer software ITC Center Leasehold improvements	\$ 402,170 110,238 512,408 4,536,016 259,932 1,424,151 506,884 15,075,174 11,651 21,813,808 2,806,783 189,744 1,066,880 363,856 1,987,618 10,114	\$ 193,693  193,693  855,826 34,591 138,510 1,028,927  473,748 19,777 123,941 34,370 443,983 335	Decreases  \$ (763,058) (4,102) (3,419) (770,579)  (763,058) (4,102) (3,419) (3,419)	\$ (6,796) (6,796)  6,796  6,796	\$ 402,170 297,135 699,305 4,628,784 259,932 1,454,640 503,465 15,220,480 11,651 22,078,952 2,517,473 209,521 1,186,719 394,807 2,431,601 10,449	

#### NOTE 6 - NOTES PAYABLE CONSISTED OF THE FOLLOWING AT JUNE 30:

The Authority is subsidized by local assessments received from its Member communities for its annual "Net Cost of Service". The Authority is also subsidized by the Federal government. These subsidies are funded subsequent to the year in which the costs are incurred. Therefore, the Authority issues revenue anticipation notes to cover cash flow deficiencies until funding is received.

Revenue anticipation notes consisted of the following for the year ended June 30:

	 2019	2018			
2.50% Revenue anticipation note, due August 9, 2019	\$ 1,100,000				
1.50% Revenue anticipation note, due August 10, 2018	 	\$	750,000		
Total	\$ 1,100,000	\$	750,000		

On August 9, 2019, the Authority issued a \$1,100,000 revenue anticipation note maturing on August 7, 2020 at a rate of 2.00%. The Authority repaid the \$1,100,000 note due August 9, 2019.

The Commonwealth is required pursuant to Section 10 of Chapter 161B of the Massachusetts General Laws to pay to the Authority amounts duly certified by the Administrator as necessary to pay the principal and interest on these notes if sufficient funds are not otherwise available; the obligation of the Commonwealth to pay such amounts to the Authority is a general obligation of the Commonwealth and the full faith and credit of the Commonwealth is pledged to make such payments.

NOTE 7 - NET POSITION CONSISTED OF THE FOLLOWING AT JUNE 30:

					2019			
	ca	nvested in apital assets, net of debt	Caj	nvested in pital Funded Inventory	Restricted	U	nrestricted	Total
Net income (loss)						\$	(63,312)	\$ (63,312)
Reimbursable depreciation	\$	(1,725)					1,725	
Nonreimbursable depreciation		(1,074,846)						(1,074,846)
Other nonreimbursable expenses			\$	(13,419)				(13,419)
Capital contributions		748,665		8,656				757,321
Other changes		13,945					(13,945)	
Increase (decrease) in net position		(313,961)		(4,763)			(75,532)	(394,256)
Net position, beginning		16,013,742		53,829	89,040	_	1,365,171	 17,521,782
Net position, ending	\$	15,699,781	\$	49,066	\$ 89,040	\$	1,289,639	\$ 17,127,526

#### **Restricted net position**

A reserve has been established by the Authority, restricted for the purpose of meeting the cost of extraordinary expenses of the Authority in accordance with MGL Chapter 161B Section 6(q). At June 30, 2019 and 2018 the Authority's reserved balance was \$89,040.

#### **NOTE 7 - (Continued)**

					2018				
	Invested in capital assets, net of debt		Invested in Capital Funded Inventory		Restricted	Unrestricted			Total
Net income (loss)						\$	(24,598)	\$	(24,598)
Reimbursable depreciation	\$	(1,725)					1,725		
Nonreimbursable depreciation		(1,094,429)							(1,094,429)
Other nonreimbursable expenses			\$	(9,369)					(9,369)
Capital contributions		1,222,620		6,328					1,228,948
Increase (decrease) in net position		126,466		(3,041)			(22,873)		100,552
Net position, beginning		15,887,276		56,870	89,040		1,388,044		17,421,230
Net position, ending	\$	16,013,742	\$	53,829	\$ 89,040	\$	1,365,171	\$	17,521,782

#### NOTE 8 - TRANSPORTATION CONTRACTS CONSISTED OF THE FOLLOWING AT JUNE 30, 2019:

- A. The Authority provided eight fixed routes with the hub being in Greenfield going to Northampton, Orange, Shelburne/Charlemont, Sunderland, and other locations within Greenfield and Montague. During the year ended June 30, 2019 the Authority contracted with Franklin Transit Management, Inc. (FTM), a division of First Transit, Inc., to provide this service, with direct reimbursement for expenses and a management fee paid. FTM operated nineteen of the Authority's thirty-five vehicles providing regular maintenance and drivers.
- B. The Authority contracted with twelve vendors to provide transportation for Human Service Programs. These services include transporting Department of Mental Assistance (DMA) clients to medical appointments, Department of Developmental Services (DDS) clients to Day Habs and work related programs, Department of Public Health (DPH) clients to Early Intervention REACH Programs, and Massachusetts Rehabilitation Commission (MRC) clients in compliance with its contracts with these agencies. Clients in these programs travel at no charge. Contractors bill the Authority at their contracted rate per ride and the Authority in turn bills DMA, DDS, DPH and MRC.
- C. Under agreement to the Authority, nine agencies, including six Councils on Aging (COA), and three private vendors, in addition to a group of volunteers, provided demand-response paratransit service to qualified elderly and disabled persons in their communities. Customers make fare payments to the COA's. The agencies submitted invoices to the Authority for payment less fares. Service was provided in the following towns.

Ashfield	Deerfield	Middlefield	Russell
Bernardston	Erving	Montague	Shelburne
Blandford	Gill	Montgomery	Shutesbury
Buckland	Goshen	New Salem	Southampton
Charlemont	Greenfield	Northfield	Southwick
Chester	Hatfield	Orange	Warwick
Chesterfield	Hawley	Petersham	Wendell
Colrain	Heath	Phillipston	Westhampton
Conway	Huntington	Plainfield	Whately
Cummington	Leyden	Rowe	Worthington

#### **NOTE 9 - PENSION PLAN**

#### Plan

The Franklin Regional Retirement System (the Plan) is a cost-sharing, multiple-employer defined benefit pension plan that provides pensions for eligible employees of 38 participating employers. The Plan is a member of the Massachusetts Contributory Retirement System and is governed by Chapter 32 of the Massachusetts General Laws. The Plan does not have the authority to amend benefit provisions. The Plan is governed by a Retirement Board made up of five elected and appointed members.

Results of the Plan for fiscal year ended June 30, 2019 are based on liabilities developed in an actuarial valuation performed as of January 1, 2018 and rolled forward to the plan's measurement date of December 31, 2018.

Results of the Plan for fiscal year ended June 30, 2018 are based on liabilities developed in an actuarial valuation performed as of January 1, 2018. The Plan's measurement date was December 31, 2017.

#### **Accounting Policy**

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Plan Membership

Plan membership consisted of the following at December 31:

	2018	2017
Active plan members	1,023	972
Inactive plan members or beneficiaries currently receiving benefits	633	601
Inactive plan members entitled to but not yet receiving benefits	604	614
Total	2,260	2,187

#### **Benefits Provided**

The Plan provides retirement, disability and death benefits. Retirement benefits are determined as a percentage of the member's final 3-year (5-year for members hired after April 1, 2012) average compensation times the member's years of service. The percentage is based on the age of the member at retirement and his or her Group classification. A member may retire after reaching the age of 55 and accumulating 10 years of service or after accumulating 20 years of service regardless of age. Benefits vest after 10 years of service. Cost-of-living adjustments of 3% of the first \$17,000 of annual retirement allowance are provided at the discretion of the System's Retirement Board.

#### **Contributions**

Plan members are required to contribute a percentage of their annual compensation that varies according to their membership date, as follows:

Prior to 1975: 5% of salary 1975 – 1983: 7% of salary 1984 – June 30, 1996: 8% of salary July 1, 1996 – present: 9% of salary

1979 – present: An additional 2% of salary in excess of \$30,000

Group 1 members hired on

or after April 2, 2012: 6% of salary with 30 or more years of creditable service

Employer contributions are determined in accordance with the requirements set forth in Section 22D and 22F of Chapter 32 of the Massachusetts General Laws. The appropriation is comprised of the annual employer normal cost and amortization payments to pay the unfunded actuarial accrued liability.

#### **NOTE 9 - (Continued)**

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2018 and 2017 actuarial valuations were determined using the following assumptions, applied to all periods included in the measurement:

Inflation: 3% per year

Salary increases: Group 1: 6% - 4.25%, based on service

Group 4: 7% - 4.75%, based on service

Investment rate of return: 7.75%, net of pension plan investment expense, including inflation

Mortality rates for the 2018 and 2017 actuarial valuations were based on the RP-2000 Mortality Table (base year 2009) with full generational mortality improvement using Scale BB. For disabled lives, the mortality rates were based on the RP-2000 Mortality Table (base year 2012) with full generational mortality improvement using Scale BB.

The long-term expected rate of return on pension plan investments for the 2018 and 2017 actuarial valuations were determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, are summarized in the following table:

	2	018	2	017
Asset Class	Target Allocation	Long-Term Expected Rate of Return	Target Allocation	Long-Term Expected Rate of Return
PRIT Core	45%	5%	45%	6%
Domestic Equity	27%	5%	27%	7%
International Equity	5%	5%	5%	6%
Real Estate	10%	7%	10%	7%
Fixed Income	13%	2%	13%	3%
Total	100.00%		100.00%	=

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.75% for the 2018 and 2017 actuarial valuations. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from participating employers will be made in accordance with Sections 22D and 22F of Chapter 32 of the Massachusetts General Laws. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **NOTE 9 - (Continued)**

#### Changes in net pension liability

				Franklin Regional Transit Authority							
	Franklin R	Regional Retirem	ent System		1.14% for 2018						
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	an Fiduciary Net Pension let Position Liability		Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)					
Balances at January 1, 2017	\$179,588,672	\$127,050,446	\$ 52,538,226	\$ 1,706,419	\$ 1,207,210	\$ 499,209					
Net changes	10,051,894	16,869,705	(6,817,811)	295,048	311,724	(16,676)					
Balance at December 31, 2017	189,640,566	143,920,151	45,720,415	2,001,467	1,518,934	482,533					
Net changes	8,097,584	(7,519,733)	15,617,317	244,708	30,485	214,223					
Balance at December 31, 2018	\$197,738,150	\$136,400,418	\$ 61,337,732	\$ 2,246,175	\$ 1,549,419	\$ 696,756					

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the discount rate of 7.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.75%) or 1 percentage point higher (8.75%) than the current rate:

	Current						
	1% Decrease		Dis	count Rate	1% Increase		
	(	(6.75%)	(	(7.75%)		(8.75%)	
Authority's proportionate share of the net pension liability as of December 31, 2018	\$	947,509	\$	696,756	\$	484,465	
Authority's proportionate share of the net pension liability as of December 31, 2017	\$	708,063	\$	482,533	\$	291,632	

#### **Payable to Pension Plan**

At June 30, 2019 and 2018, the Authority reported a payable of \$-0- for outstanding amounts of contributions to the pension plan.

#### Pension Liabilities, Expense and Deferred Inflows and Outflows of Resources

At June 30, 2019, the Authority reported a liability of \$696,756 for its proportionate share of the net pension liability (\$482,533 at June 30, 2018). The Authority's proportion of the net pension liability was based on a projection of the Authority's long-term share of contributions to the pension relative to the projected contributions of all participating System employers, actuarially determined. At December 31, 2018, the Authority's proportion was 1.14%, which was an increase of .08% from its proportion measured as of December 31, 2017 of 1.06%. Net pension liability, deferred outflows/inflows of resources and pension expense are allocated to each employer based on its proportionate share of total employer contributions. For the year ended June 30, 2019, the Authority recognized pension expense of \$141,623 (pension expense of \$94,097 for the year ended June 30, 2018). Contributions made subsequent to the measurement date of December 31, 2018 were \$41,354 (\$36,957 subsequent to December 31, 2017 measurement date).

#### **NOTE 9 - (Continued)**

At June 30, the Authority reported deferred inflows and outflows of resources related to pensions from the following sources:

		20	19		2018					
	Deferred Outflow		Def	Deferred Inflow		rred Outflow	Def	erred Inflow		
	of l	Resources	of	of Resources		Resources	of Resources			
Differences between expected and actual experience	\$	12,329	\$	564	\$	16,092	\$	864		
Net difference between projected and actual										
investment earnings on pension plan assets		101,167						45,242		
Changes in assumptions		23,238				35,353				
Changes in proportion and differences between employer										
contributions and proportionate share of contributions		66,544		4,063		56,926		10,128		
Contributions subsequent to the measurement date		41,354				36,957				
Total	\$	244,632	\$	4,627	\$	145,328	\$	56,234		

Deferred outflow and inflow of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:		2018			
2020			\$	65,337	
2021	\$	117,247		29,734	
2022		50,178		5,858	
2023		31,896		(11,835)	
2024		40,684			
Total deferred outflows of resources	\$	240,005	\$	89,094	

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report that includes financial statements and required supplementary information for the Plan. The Plan's report can be obtained by writing to Franklin Regional Retirement System, 278 Main Street, Suite 311, Greenfield, MA 01301.

#### NOTE 10 - COMMITMENTS AND CONTINGENT LIABILITIES

#### Fiscal year 2020 budget

For the fiscal year 2020, the Authority has approved an operating budget of \$7,710,145, which excludes depreciation expense. This budget includes grant-matching expenditures, which the Authority is required to meet as its share of federal and state programs.

#### *Federal and State funding*

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. As of the date of the financial statements, the Authority is not aware of any expenditure that may be disallowed by a grantor.

#### Risk management

The Authority is exposed to various risks of loss related to torts, theft, damage and destruction of assets, errors and omissions, natural disasters, and workers compensation claims for which the Authority carries commercial insurance.

#### **NOTE 11 - OPERATING LEASES**

#### Operating Lease Expense - Maintenance Facility

The Authority leases a maintenance and operations facility located at 382 Deerfield Street, Greenfield, Massachusetts on a month-to-month basis. Total lease expense, including utilities and maintenance was \$100,179 and \$96,820 for the years ended June 30, 2019 and 2018, respectively.

#### Operating Lease Revenue – Franklin Regional Transit Center

The Authority, as owner and landlord, entered into an agreement to lease office and shared common space to Franklin Regional Council of Governments (FRCOG). The term of the lease is for thirty (30) years, starting July 1, 2012, with two ten year extensions. The base rent is one dollar (\$1.00) per year. The FRCOG is responsible for its share of operating and electricity costs as defined in the lease agreement. Three Advisory Board members are also council members of the FRCOG. Total rental income was \$96,599 and \$92,293 for the years ended June 30, 2019 and 2018, respectively.

NOTE 12 - SALARIES AND OTHER ADMINISTRATIVE EXPENSES CONSISTED OF THE FOLLOWING FOR THE YEARS ENDED JUNE 30:

				2018				
					Va	ariance		
					Fa	vorable		
	Budget		Actual		(Unfavorable)			Actual
Salaries, taxes and fringe benefits				_		<u>.</u>		
Salaries	\$	440,000	\$	427,626	\$	12,374	\$	432,861
Payroll taxes		11,800		12,182		(382)		12,332
Fringe benefits		133,675		207,718		(74,043)		149,031
Total salaries, taxes and fringe benefits		585,475		647,526		(62,051)		594,224
Other administrative expenses								
Professional and technical services		55,200		72,203		(17,003)		75,147
Office supplies		3,000		8,204		(5,204)		3,821
Postage		2,800		2,785		15		3,044
Utilities		37,500		40,241		(2,741)		34,025
Travel		1,500		2,481		(981)		1,480
General insurance		28,000		28,161		(161)		26,641
Building insurance		42,000		41,210		790		41,338
Repairs and maintenance		23,700		73,131		(49,431)		52,258
Advertising		15,000		9,602		5,398		10,437
Dues and memberships		8,200		6,488		1,712		7,675
Miscellaneous		18,050		12,087		5,963		18,992
Reimbursable depreciation		500		1,725	-	(1,225)		1,725
Total other administrative expenses		235,450		298,318		(62,868)		276,583
Total	\$	820,925	\$	945,844	\$	(124,919)	\$	870,807

#### NOTE 13 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

The Governmental Accounting Standards Board (GASB) issued Statement No. 83, *Certain Asset Retirement Obligations*, for implementation in fiscal year 2019. This Statement addresses accounting and financial reporting for certain asset retirement obligations (ARO's). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. This statement had no impact on the Authority's financial reporting.

The GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowing and Direct Placements, for implementation in fiscal year 2019. This Statement requires that all essential information related to debt be disclosed in the notes to the financial statements, including unused lines of credit; assets pledged as collateral for the debt; terms specified in debt agreements related to significant events of default and significant subjective acceleration clauses. The Authority's note payable consists of a Revenue Anticipation Note disclosed in Note 6, which includes all disclosures required by this Statement.

#### REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2019

# Schedule of the Authority's Proportionate Share of the Net Pension Liability

	Plan Year Ended December 31,									
		2018	_	2017	_	2016	_	2015	_	2014
Franklin Regional Retirement System net pension liability	\$ 6	1,337,732	\$	45,720,415	\$	52,538,226	\$	46,589,813	\$	37,534,273
Authority's proportion of the net pension liability		1.14%		1.06%		0.95%		0.85%		0.93%
Authority's proportionate share of the net pension liability	\$	696,756	\$	482,533	\$	499,209	\$	397,900	\$	349,069
Authority's covered-employee payroll	\$	347,069	\$	342,037	\$	401,188	\$	341,220	\$	353,318
Authority's proportionate share of the net pension liability as a percentage of its covered-employee payroll		200.75%		141.08%		124.43%		116.61%		98.80%
Plan fiduciary net position as a percentage of the total pension liability		68.98%		75.89%		70.75%		71.73%		75.98%

#### **Schedule of Authority Pension Contributions**

	Plan Year Ended December 31,										
		2018		2017		2016	_	2015		2014	
Franklin Regional Retirement System contractually required contribution	\$	6,506,893	\$	6,166,761	\$	5,875,820	\$	5,645,345	\$	5,888,495	
Authority's contractually required contribution		73,914		65,084		55,831		48,214		53,064	
Authority's contributions in relation to the contractually required contribution	_	(73,914)	_	(65,084)	_	(55,831)		(48,214)		(53,064)	
Contribution deficiency (excess)	\$		\$		\$		\$		\$		
Authority's covered-employee payroll	\$	347,069	\$	342,037	\$	401,188	\$	341,220	\$	353,318	
Contributions as a percentage of covered-employee payroll		21.30%		19.03%		13.92%		14.13%		15.02%	

### Notes to the Required Supplementary Information

Changes of benefit terms: Effective July 1, 2018, a 2% cost-of-living adjustment of the first \$17,000 was provided.

Changes of assumptions: Retirement and disability rates were revised effective January 1, 2018.

Last 10 years: Only plan years 2014 to 2018 available.

#### SUPPLEMENTARY INFORMATION

### Computation of Operating Assistance from the Federal Transit Administration Under 49 USC Section 5311 For Years Ended June 30,

	 2019	2018			
Total operating expenses	\$ 7,647,436	\$	7,266,110		
Interest expense	21,294		8,940		
Eliminate GASB adjustment for increase to pension expense	 (63,312)		(24,598)		
Total eligible expenses	7,605,418		7,250,452		
Revenues applied to eligible expenses:					
Fixed route income	132,520		108,578		
Demand response income	120,445		152,568		
Brokerage service income	4,546,137		4,079,742		
Other federal, state and local assistance	76,886		85,184		
Interest income	5,627		4,216		
Advertising income	19,556		7,721		
Rental income	101,399		97,093		
Other income	 11,469		22,799		
Total revenues applied to eligible expenses	 5,014,039		4,557,901		
Net operating expenses eligible under					
Section 5311	2,591,379		2,692,551		
Section 5311 participation in					
eligible expenses	 x 50%		x 50%		
Maximum Section 5311 operating assistance	\$ 1,295,690	\$	1,346,276		
Sections 5311 operating assistance sought					
(amount of maximum funding above or less)	\$ 1,141,397	\$	1,279,588		

The following nonreimbursable items are not included in the eligible expenses above: Depreciation taken on property and equipment purchased with capital grant funding. Expenses taken on inventory purchased with capital grant funding.

GASB adjustment for the change in the Authority's net pension liability.

#### SUPPLEMENTARY INFORMATION

#### STATEMENTS OF NET COST OF SERVICE

#### For the Years Ended June 30,

	 2019	 2018
Operating costs		
Administrative costs	\$ 945,844	\$ 870,807
Purchased services	4 500 646	. = 2 - 10 =
Fixed route service	1,688,243	1,736,187
Demand response service	789,543	874,920
Brokerage service	4,223,806	3,784,196
Debt service	21,294	8,940
Eliminate GASB adjustment for increase to pension expense	 (63,312)	 (24,598)
Total operating costs	 7,605,418	 7,250,452
Operating assistance and revenues		
Federal operating assistance	 1,180,585	 1,323,859
Revenues		
Local revenues		
Fixed route income	132,520	108,578
Demand response income	120,445	152,568
Brokerage service income	4,546,137	4,079,742
Interest income	5,627	4,216
Advertising income	19,556	7,721
Rental income	101,399	97,093
Other income	 11,469	22,799
Total local revenues	 4,937,153	 4,472,717
Other operating assistance	 37,698	 40,913
Total operating assistance and revenues	 6,155,436	 5,837,489
Net operating deficit	1,449,982	1,412,963
Increase in reserve for extraordinary expenses		
Net cost of service	1,449,982	1,412,963
Net cost of service funding		
Local assessments	474,207	456,227
State contract assistance	975,775	956,736
Total funding	1,449,982	1,412,963
Unreimbursed deficit (surplus)	\$ 	\$ 

The following nonreimbursable items are not included in the eligible expenses above:

Depreciation taken on property and equipment purchased with capital grant funding.

Expenses taken on inventory purchased with capital grant funding.

GASB adjustment for the change in the Authority's net pension liability.

See independent auditors' report.



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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Advisory Board of the **FRANKLIN REGIONAL TRANSIT AUTHORITY** 12 Olive Street, Suite 1 Greenfield, MA 01301

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of Franklin Regional Transit Authority, a component unit of the Massachusetts Department of Transportation, =as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Franklin Regional Transit Authority's basic financial statements, and have issued our report thereon dated August 26, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Franklin Regional Transit Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Franklin Regional Transit Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of Franklin Regional Transit Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Franklin Regional Transit Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ADELSON & COMPANY PC

Adelson + Company PC

August 26, 2019

